SPECIAL ORDINANCE NO. S-20-87

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AN ORDINANCE CONFIRMING AND CODIFYING THE CITY'S COMMITMENT TO COLLECTIVE BARGAINING AND NEGOTIATION WITH ITS EMPLOYEES.

## WITNESSETH:

WHEREAS, the City has previously committed itself to collective bargaining with its employees as so stated in a prior ordinance cited now as Section 20-16(d) of the Municipal Code of the City of Fort Wayne, Indiana. This provision of the Municipal Code applies to all City employees and provides as follows:

> "It is the policy of the City of Fort Wayne to insure meaningful and conscientious collective bargaining which results in fair and equitable wages for all employees of the City.'

WHEREAS, such commitment to collective bargaining is further evidenced by the fact that the City currently recognizes and has or has had labor agreements with nine different labor organizations, three of which operate in the safety sector and six unions which operate in the non-safety sector, those latter six unions being: the International Brotherhood of Firemen and Oilers (IBFO); the International Association of Machinists and Aerospace Workers, Lodge 2569 (IAM); the International Brotherhood of Electrical Workers (IBEW); the Office and Professional Employees International Union, Local 325 (OPEIU); the International Union of Operating Engineers (IUOE); and the Chauffeurs, Teamsters and Helpers, Local Union #414 (CTH), (hereinafter referred to as "unions");

WHEREAS, as stated herein, each such labor organization, as herein referred to, has or has had a signed labor agreement with the City which provides for: a defined bargaining unit of representation; grievance and negotiation procedures; and all other bargainable matters with respect to terms and conditions of those employees represented by each such labor organization;

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WHEREAS, the City has and continues to bargain collectively with each such labor organization with respect to terms and conditions of employment, including wages, regarding the employees that each such labor organization represents;

WHEREAS, labor organizations with which the City bargains and negotiates represent, approximately 80% of the City and City Utilities employees of this City;

WHEREAS, each labor agreement as executed by and between the City and each respective labor organization provides for mutually agreed upon administrative steps to settle disputes as to contractual interpretations, these administrative steps including the right to arbitration over contractual disputes;

WHEREAS, state law requires that wages for all City employees be ultimately approved by the Common Council;

WHEREAS, each such labor agreement requires good faith bargaining and negotiation with respect to the establishment of terms and conditions of employment including wages;

WHEREAS, the City and the Common Council are desirous of reconfirming and codifying the City's commitment to collective bargaining and negotiation with its employees in a fashion that is fiscally responsible, reasonable, fair and equitable to the public and the employees of this City; and

whereas, state law does not provide any statutory mechanism for collective bargaining by and between municipalities and its employees and, thus, this Ordinance is necessary to establish rules, procedures and guidelines to be used by municipalities and labor organizations with respect to public sector collective bargaining.

NOW, THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA:

SECTION 1. APPLICATION: This ordinance shall apply to all non-confidential, non-supervisory, and non-exempt employees

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of the City and its utilities (other than those represented by the PBA, the FOP, and the IAFF Local 124 who are subject to a different ordinance) who are presently represented by labor organizations or who subsequently desire to be so represented. For purposes hereof "safety" employees shall be police and fire employees who are covered by separate local legislation. This ordinance shall apply also to the City of Fort Wayne and all of its boards, commissions, authorities, divisions and departments.

SECTION 2. RIGHTS OF EMPLOYEES. City employees shall have the right to bargain collectively with and to be represented by such labor organization or organizations as so selected by a majority of City employees in an appropriate bargaining unit. "Appropriate bargaining unit" shall be defined, for purposes herein, as a group of employees experiencing a commonality of work and job function.

SECTION 3. RATIFICATION OF PRESENT RECOGNITION: In acknowledgment of the fact that the City presently recognizes and has labor agreements with six separate non-safety unions, the City does hereby ratify its recognition of these six organizations.

Such organizations are deemed to be the exclusive labor representatives of the employees they represent and such exclusive recognition is hereby ratified and confirmed. These labor organizations are: the International Brotherhood of Firemen and Oilers (IBFO); the International Association of Machinists and Aerospace Workers.

Lodge 2569 (IAM); the International Brotherhood of Electrical Workers (IBEW); the Office and Professional Employees International Union.

Local 325 (OPEIU); the International Union of Operating Engineers (IUOE); and the Chauffeurs, Teamsters and Helpers, Local Union #414 (CTH).

SECTION 4. RATIFICATION OF PRESENT LABOR AGREEMENTS:

All presently existing and properly adopted and executed non-safety

Page Four

labor agreements are hereby ratified and confirmed. Such confirmation does not extend any labor agreement beyond the term thereof as stated therein nor does such confirmation imply that any lapsed labor agreement is effective. Further provided, however that labor agreements reached subsequent to the effective date hereof shall become subject to the terms and conditions of this ordinance.

SECTION 5. MAJORITY STATUS: The City's commitment, as restated herein, is to allow for collective bargaining and effective negotiation with its employees. Such collective bargaining and negotiation shall occur by and between the City and a labor organization so selected as the exclusive representative of employees in a bargaining unit. The six non-safety unions herein referred to have previously achieved such exclusive representation status by an affirmation of a majority of the employees within the appropriate bargaining units. Such recognition shall continue in full force and effect unless a decertification or similar act is obtained in accordance with all applicable provisions of the International Labor Relations Act, as amended by the Labor Management Relations Act and all rules and regulations thereto. It is recognized that federal labor law does not apply to collective bargaining with municipal employees, however, for purposes of this Section 5, such federal labor law and regulations thereto shall apply.

SECTION 6. PAYROLL DEDUCTION: The City shall, upon written receipt of authorization from a City employee, deduct from the pay of such employee any fee designated or certified by the appropriate officer of the employee's labor organization and remit those fee or fees to the employee's organization. To revoke such authorization employees shall provide a written revocation to the City's Labor Director.

SECTION 7. AGENCY SHOP PROVISIONS: Existing labor agreements by and between the City and the six non-safety unions

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provide for agency shop provisions under which an employee within a bargaining unit is required to either join the labor organization or pay dues. Such agency shop provisions are hereby ratified.

SECTION 8. NEGOTIATION PROCESS: It shall be the obligation of the City and the applicable labor organizations to meet and bargain in good faith for collective bargaining purposes. To insure effective collective bargaining, as much as is possible, and to further expedite the collective bargaining process the following negotiation procedure shall be utilized:

- (a) To commence collective bargaining the parties shall follow the terms and conditions of their labor agreement with respect to notifications regarding the intent and desire to negotiate. The parties shall attend and collectively bargain in good faith at all negotiation meetings that may be required under each such collective bargaining agreement. This requirement to initially meet and negotiate shall include three mandatory collective bargaining sessions between the parties, such meetings all to take place within thirty calendar days after initial notification as provided by one party to the other concerning the commencement of collective bargaining;
- (b) If after exhaustion of step (a) above, the parties have not reached an agreement, the parties will still be obligated to bargain in good faith. In that regard, the parties shall be required to have at least two bargaining sessions within a fourteen calendar day period beginning upon the completion of the thirty calendar day period referenced in sub-paragraph (a) above;

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If an agreement has not been reached after steps (a) and (b) above, then the parties shall continue to confer and meet for purposes of collective bargaining and the parties shall utilize a three member panel mediation committee. The three member panel shall be appointed as follows: a representative designated by the Mayor, such representative not previously involved in the collective bargaining process with the City and the union in question; a representative designated by the union, such representative not previously involved in the collective bargaining process with the City and the union in question; and a member of the Common Council (as designated by the President of the Common Council) not previously involved in the collective bargaining process with the City and the union in question. Members of the panel shall serve without compensation. The three member panel shall perform mediation functions between the parties and shall be utilized to define the differences between the parties and their respective The three member panel shall have the right to meet with either side alone or with both sides and further require meetings between the parties for purposes of collective bargaining. Such mediation process under this sub-paragraph (c) shall occur for a period of thirty calendar days.

The time limits and other requirements as referenced in sub-paragraphs (a), (b) and (c) may be altered or changed by mutual agreement of the City and the appropriate labor organization.

The requirements to bargain and negotiate as herein referenced in this Section 8 shall not impose upon either side the duty to bargain over issues that are part and parcel of a collective

Page Seven

bargaining agreement that have not expired. That is, certain terms and conditions contained in a collective bargaining agreement will have a duration of greater than one year. If the term for such issues has not elapsed, then there shall be no requirement to bargain over same.

SECTION 9. FURTHER MEDIATION: After completion of steps (a), (b) and (c), as contained in Section 8 above and an impasse still exists, both parties are urged to continue collective bargaining in hopes of reaching a settlement. In that regard, the parties shall, within ten days from completion of step (c) in Paragraph 8 hereof, once again meet and confer. Such meeting shall include in attendance, a designated representative of the Mayor and a designated International staff representative of the union who will assist the representatives of the If settlement City and the union in hopes of reaching settlement. cannot be reached, then either the City or Union shall have the right to request the services of a mediator through the Federal Mediation and Conciliation Service. The mediator(s) session shall be scheduled as soon as a mediator is available. In addition, throughout the process, the labor agreement shall remain in full force and effect.

SECTION 10. SEVERABILITY: If any term or provision of this ordinance is deemed to be unenforceable, illegal or unconstitutional or otherwise invalid as so deemed by a court of competent jurisdiction, then the remaining provisions of this ordinance shall not be affected thereby.

SECTION 11. CONSTRUCTION: This agreement shall be construed in accordance with the laws of the State of Indiana and this ordinance shall not deem to apply to the City or any labor organization or employee, any federal or state law not otherwise applicable.

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SECTION 12. COMMON COUNCIL APPROVAL: Notwithstanding anything herein to the contrary, all decisions in regards to annual pay and monetary fringe benefits shall be subject to approval by the Common Council, in accordance with budgetary guidelines, as provided by I.C. 36-4-7-3.

SECTION 13. EFFECTIVE DATE: That this Ordinance shall be in full force and effect from and after its passage, and any and all necessary approval by the Mayor.

Janet Bradbury
Councilmember

APPROVED AS TO FORM AND LEGALITY

Attorney for Common Council

87-01-14 BILL NO. S- 86-03-

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SPECIAL ORDINANCE NO. S-

AN ORDINANCE CONFIRMING AND CODIFYING THE CITY'S COMMMITMENT TO COLLECTIVE BARGAINING AND NEGOTIATION WITH ITS EMPLOYEES.

## WITNESSETH:

WHEREAS, the City has previously committed itself to collective bargaining with its employees as so stated in a prior ordinance cited now as Section 20-16(d) of the Municipal Code of the City of Fort Wayne, Indiana. This provision of the Municipal Code applies to all City employees and provides as follows:

> "It is the policy of the City of Fort Wayne to insure meaningful and conscientious collective bargaining which results in fair and equitable wages for all employees of the City."

WHEREAS, such commitment to collective bargaining is further evidenced by the fact that the City currently recognizes and has or has had labor agreements with nine different labor organizations, three of which operate in the safety sector and six unions which operate in the non-safety sector, those latter six unions being: Firemen and Oilers; IAM; IBEW; OPEIU; IUOE; and Teamsters:

WHEREAS, as stated herein, each such labor organization, as herein referred to, has or has had a signed labor agreement with the City which provides for: a defined bargaining unit of representation; grievance and negotiation procedures; and all other bargainable matters with respect to terms and conditions of those employees represented by each such labor organization;

WHEREAS, the City has and continues to bargain collectively with each such labor organization with respect to terms and conditions of employment, including wages, regarding the employees that each such labor organization represents;

WHEREAS, labor organizations with which the City bargains and negotiates represent, approximately 80% of the City and City Utilites employees of this City;

Page Two

WHEREAS, each labor agreement as executed by and between the City and each respective labor organization provides for mutually agreed upon administrative steps to settle disputes as to contractual interpretations, these administrative steps including the right to arbitration over contractual disputes;

WHEREAS, state law requires that wages for all City employees be ultimately approved by the Common Council;

WHEREAS, each such labor agreement requires good faith bargaining and negotiation with respect to the establishment of terms and conditions of employment including wages;

WHEREAS, the City and the Common Council are desirous of reconfirming and codifying the City's commitment to collective bargaining and negotiation with its employees in a fashion that is fiscally responsible, reasonable, fair and equitable to the public and the employees of this City; and

WHEREAS, state law does not provide any statutory mechanism for collective bargaining by and between municipalities and its employees and, thus, this Ordinance is necessary to establish rules, procedures and guidelines to be used by municipalities and labor organizations with respect to public sector collective bargaining.

NOW, THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE, INDIANA:

SECTION 1. APPLICATION: This ordinance shall apply to all non-confidential, non-supervisory, and non-exempt employees of the City and its utilities (other than safety employees of the City) who are presently represented by labor organizations or who subsequently desire to be so represented. For purposes hereof "safety" employees shall be police and fire employees who are covered by separate local legislation. This ordinance shall apply also to the City of Fort Wayne and all of its boards, commissions, authorities, divisions and departments.

Page Three

SECTION 2. RIGHTS OF EMPLOYEES. City employees shall have the right to bargain collectively with and to be represented by such labor organization or organizations as so selected by a majority of City employees in an appropriate bargaining unit. "Appropriate bargaining unit" shall be defined, for purposes herein, as a group of employees experiencing a commonality of work and job function.

SECTION 3. RATIFICATION OF PRESENT RECOGNITION: In acknowledgment of the fact that the City presently recognizes and has labor agreements with six separate non-safety unions, the City does hereby ratify its recognition of these six organizations. Such organizations are deemed to be the exclusive labor representatives of the employees they represent and such exclusive recognition is hereby ratified and confirmed. These labor organizations are: Firemen and Oilers; IAM; IBEW; OPEIU; IUOE; and Teamsters.

This ratification, as made in this Section 3, shall not be construed as a waiver or admission by the City with respect to any present or future contract disputes that the City may have with any such labor organization.

SECTION 4. RATIFICATION OF PRESENT LABOR AGREEMENTS:

All presently existing and properly adopted and executed nonsafety labor agreements are hereby ratified and confirmed. Confirmation of existing labor agreements shall not be construed
as a waiver or admission by the City with respect to any present
or future contract disputes the City may have with any such labor
organization. Furthermore, such confirmation does not extend
any labor agreement beyond the term thereof as stated therein
nor does such confirmation imply that any lapsed labor agreement
is effective. Further provided, however that labor agreements
reached subsequent to the effective date hereof shall become subject to the terms and conditions of this ordinance.

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SECTION 5. MAJORITY STATUS: The City's commitment, as restated herein, is to allow for collective bargaining and effective negotiation with its employees. Such collective bargaining and negotiation shall occur by and between the City and a labor organization so selected as the exclusive representative of employees in a bargaining unit. The six non-safety unions herein referred to have previously achieved such exclusive representation status by an affirmation of a majority of the employees within the appropriate bargaining units. Such recognition by the City shall be withdrawn only in the event that the City receives written confirmation from a majority of the employees in a particular bargaining unit as to their preference not to be so represented. Such group of employees shall be free to select a new exclusive labor representative which shall become such upon submission to the City of written proof that at least a majority of the employees within the bargaining unit so prefer such new representation. Provided, however, that no de-authorization shall be effective while the labor organization has a labor agreement with the City that is in full force and effect.

SECTION 6. PAYROLL DEDUCTION: The City shall, upon written receipt of authorization from a City employee, deduct from the pay of such employee any fee designated or certified by the appropriate officer of the employee's labor organization and remit those fee or fees to the employee's organization.

To revoke such authorization employees shall provide a written revocation to the City's Labor Director.

SECTION 7. AGENCY SHOP PROVISIONS: Existing labor agreements by and between the City and the six non-safety unions provide for agency shop provisions under which an employee within a bargaining unit is required to either join the labor organization or pay dues. Such agency shop provisions are hereby ratified

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provided, however, that such agency shop provisions may be declared to be non-binding in the event the City receives written indication from a majority of the employees in such a bargaining unit.

SECTION 8. NEGOTIATION PROCESS: It shall be the obligation of the City and the applicable labor organizations to meet and bargain in good faith for collective bargaining purposes. To insure effective collective bargaining, as much as is possible, and to further expedite the collective bargaining process the following negotiation procedure shall be utilized:

- (a) To initally commence collective bargaining the parties shall follow the terms and conditions of their labor agreement with respect to notifications regarding the intent and desire to negotiate. The parties shall attend and collectively bargain in good faith at all negotiation meetings that may be required under each such collective bargaining agreement. This requirement to initially meet and negotiate shall include three mandatory collective bargaining sessions between the parties, such meetings all to take place within thirty calendar days after initial notification as provided by one party to the other concerning the commencement of collective bargaining;
- (b) If after exhaustion of step (a) above, the parties have not reached an agreement, the parties will still be obligated to bargain in good faith. In that regard, the parties shall be required to have at least two bargaining sessions within a fourteen calendar day period beginning upon the completion of the thirty calendar day period referenced in sub-paragraph (a) above;

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(c) If impasse still exists after steps (a) and (b) above, then the parties shall continue to confer and meet for purposes of collective bargaining and the parties shall utilize a three member panel mediation committeee. The three member panel shall be appointed as follows: a representative designated by the Mayor, such representative not previously involved in the collective bargaining process with the City and the union in question; a representative designated by the union, such representative not previously involved in the collective bargaining process with the City and the union in question; and a member of the Common Council (as designated by the Common Council) not previously involved in the collective bargaining process with the City and the union in question. Members of the panel shall serve without compensation. The three member panel shall perform mediation functions between the parties and shall be utilized to define the differences between the parties; their respective positions; and to evaluate each such position only in light of certain factors those being: wage increases given to other City employees; affordability to the City; and the comparisons with similar employees within other cities of the second class in the State of Indiana and local public employees. The three member panel shall have the right to meet with either side alone or with both sides and further require meetings between the parties for purposes of collective bargaining. Such mediation process under this sub-paragraph (c) shall occur for a period of thirty calendar days.

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The time limits and other requirements as referenced in sub-paragraphs (a), (b) and (c) may be altered or changed by mutual agreement of the City and the appropriate labor organization. The requirements to bargain and negotiate as herein referenced in this Section 8 shall not impose upon either side the duty to bargain over issues that are part and parcel of a collective bargaining agreement that have not expired. That is, unlike wages which must be negotiated annually, certain terms and conditions contained in a collective bargaining agreement will have a duration of greater than one year. If the term for such issues has not elapsed, then there shall be no requirement to bargain over same.

In addition, during steps (a), (b) and (c) both parties shall adhere to the terms and conditions of the collective bargaining agreement even though same may have expired on its face. That is, such agreement shall be deemed to be in full force and effect during steps (a), (b) and (c) and the City shall not have the right to terminate the agreement during such period nor the right to unilaterally change the terms and conditions thereof including the payment of wages. Likewise, the union shall be obligated to follow the terms and conditions of the appropriate collective bargaining agreement during such steps.

SECTION 9. FURTHER MEDIATION: After completion of steps (a), (b) and (c), as contained in Section 8 above and an impasse still exists, both parties are urged to continue collective bargaining in hopes of reaching a settlement. In that regard, the parties shall, within ten days from completion of step (c) in Paragraph 8 hereof, once again meet and confer. Such meeting shall include in attendance, a designated representative of the Mayor and a designated International staff representative of the union who will assist the representatives of the City and the union

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in hopes of reaching settlement. If settlement cannot be reached, then either the City or Union shall have the right to request federal mediation through the Federal Mediation and Conciliation Service. The parties shall attempt to agree upon a mediator and if such agreement cannot be reached, the parties shall select a mediator from a panel provided by the Federal Mediation and Conciliation Service. The mediator(s) session shall be scheduled as soon as is possible. The parties shall present to the federal mediator their respective positions and any and all considerations and/or findings and/or recommendations as referenced in this ordinance or made during the negotiation process shall be explained to the mediator. The parties shall be urged to accept any and all recommendations made by the mediator.

Throughout the process, as contained in this Section 9, the labor agreement shall remain in full force and effect. In the unlikely event that an agreement is not reached upon the completion of the federal mediation, either party shall have the right to terminate the labor agreement by providing written notice of such termination to the other party.

SECTION 10. SEVERABILITY: If any term or provision of this ordinance is deemed to be unenforceable, illegal or unconstitutional or otherwise invalid as so deemed by a court of competent jurisdiction, then the remaining provisions of this ordinance shall not be affected thereby.

SECTION 11. CONSTRUCTION: This agreement shall be construed in accordance with the laws of the State of Indiana and this ordinance shall not deem to apply to the City or any labor organization or employee, any federal or state law not otherwise applicable.

SECTION 12. COMMON COUNCIL APPROVAL: Notwithstanding anything herein to the contrary, all decisions in regards to

Page Nine annual pay and monetary fringe benefits shall be subject to approval by the Common Council, in accordance with budgetary guidelines, as provided by I.C. 36-4-7-3. SECTION 13. EFFECTIVE DATE: That this Ordinance shall be in full force and effect from and after its passage, and any and all necessary approval by the Mayor. Janet H. Bradbury
Councilmember APPROVED AS TO FORM AND LEGALITY Attorbey for Common Council 

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